# FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

**September 30, 2004** 



# Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

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Yes 🗸	] No	3.	There amend	are instan led).	ces of no	on-compliand	e with th	e Uniform Ac	counting and	l Budget	ing Act (F	P.A. 2 of 1968, a
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Yes 🗸	] No	5.	<ol> <li>The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).</li> </ol>									
Yes 🗸	] No	6.	The local unit has been delinquent in distributing tax revenues that were collected for another taxing unit.									
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☐ Yes 🗸	No	9.	The loca	al unit has	not adopt	ed an investi	ment polic	y as required	by P.A. 196 c	of 1997 (	MCL 129.	95).
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Certified Public Accountants and Consultants

## **INDEPENDENT AUDITORS' REPORT**

To the Board of Commissioners West Michigan Shoreline Regional Development Commission Muskegon, Michigan

We have audited the accompanying financial statements of the governmental activities and the major fund of the West Michigan Shoreline Regional Development Commission as of and for the year ended September 30, 2004 which collectively comprise the commission's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the management of West Michigan Shoreline Regional Development Commission. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of West Michigan Shoreline Regional Development Commission as of September 30, 2004, and the respective changes in the financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in note A to the financial statements, West Michigan Shoreline Regional Development Commission adopted the provisions of Governmental Accounting Standards Board (GASB) Statement 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, as amended by GASB 37, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments Omnibus and GASB 38, Certain Financial Statement Note Disclosures, as of October 1, 2003.

The management's discussion and analysis and the required supplementary information on pages 5 - 9 and pages 26 - 27 respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming an opinion on the financial statements that collectively comprise the West Michigan Shoreline Regional Development Commission's basic financial statements. The accompanying supplemental financial information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements of West Michigan Shoreline Regional Development Commission. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with Government Auditing Standards, we have also issued our report dated February 3, 2005, on our consideration of West Michigan Shoreline Regional Development Commission's internal control over financial reporting and our tests of its compliance with certain laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Hoffman, Steamma & Plamondon, P.L.C.

February 3, 2005

**Management's Discussion and Analysis** 

Year Ended September 30, 2004

Our discussion and analysis of West Michigan Shoreline Regional Development Commission's financial performance provides an overview of the commission's financial activities for the year ended September 30, 2004. Please read it in conjunction with the commission's financial statements, which begin on page 10.

The changes in the enclosed audit document have been mandated by the Governmental Accounting Standards Boards (GASB) Statement 34. In the first year of implementation of this standard, the GASB recognizes that prior-year information is not available in a similar format. Therefore, government-wide comparisons will not be available until next year.

### Financial Highlights

- The commission's net assets increased \$10,961 (or 8.19%) to \$144,842.
- During the year, the commission's total expenses were \$825,112. Of this amount:
  - \$129,642 (15.71%) was paid by direct charges to local municipalities.
  - \$630,062 (76.36%) was paid by grants from the state and federal governments and contributions from other local sources; and
  - The remaining portion was paid through membership dues.
- The commission's governmental fund reported a fund balance of \$147,070, an increase of \$17,431 over the prior year.
- Total fund revenues were \$832,815, a decrease of \$49,253 (or 5.58%), and total fund expenditures were \$815,384, a decrease of \$74,531 (or 8.38%).

### **Using this Annual Report**

This annual report consists of a series of financial statements. The first two statements are government-wide financial statements that provide both long-term and short-term information about the commission's overall financial status. The remaining statements are fund financial statements that focus on the governmental fund of the commission, reporting commission operations in more detail than the government-wide statements. The governmental fund statements tell how general commission services were financed in the short-term as well as what remains for future spending.

## Reporting the Commission as a Whole

Our analysis of the commission as a whole begins on page 6. One of the most important questions asked about the commission's finances is, "Is the commission as a whole better off or worse off as a result of the year's activities?" The statement of net assets and the statement of activities report information about the commission as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

Management's Discussion and Analysis - Continued

Year Ended September 30, 2004

## Reporting the Commission as a Whole (continued)

The two statements mentioned above report the commission's net assets and changes in them. The reader can think of the commission's net assets - the difference between assets and liabilities - as one way to measure the commission's financial health or financial position. Over time, increases or decreases in the commission's net assets are one indicator of whether its financial health is improving or deteriorating. The reader will need to consider other nonfinancial factors, however, to assess the overall financial health of the commission.

## Reporting the Commission's Governmental Fund

Our analysis of the commission's major fund begins on page 8. The fund financial statements begin on page 12 and provide detailed information about the governmental fund, not the commission as a whole. The commission currently has only one fund, the general operations fund, which accounts for all of the commission's activities. The general operations fund is a governmental fund type.

• Governmental funds focus on how money flows into and out of this fund and the balances left at year end that are available for spending. This fund is reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the commission's general governmental operations and the basic service it provides. Governmental fund information helps the reader to determine whether there are more or fewer financial resources that can be spent in the near future to finance the commission's services. We describe the relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and the governmental fund in a reconciliation following the fund financial statements.

## The Commission as a Whole

The commission's combined net assets increased from a year ago, from \$133,881 to \$144,842. Our analysis focuses on the net assets and changes in net assets of the commission's governmental activities.

Net assets as of September 30, 2004 are as follows:

•	G	overnmental Activities
Current and other assets	\$	402,787
Capital assets		24,184
Total assets	\$	426,971
Long-term liabilities	\$	26,412
Other liabilities	•	255,717
Total liabilities	\$	282,129
Net assets		
Invested in capital assets	\$	24,184
Unrestricted		120,658
Total net assets	\$	144,842

Management's Discussion and Analysis - Continued Year Ended September 30, 2004

## The Commission as a Whole (continued)

Changes in net assets as of September 30, 2004 are as follows:

		Governmental Activities
Revenues		
Program revenues		
Charges for services	\$	129,642
Operating grants and contributions	•	630,062
General revenues		000,002
Membership dues		76,369
Total revenues		836,073
Expenses		
Governmental activities		
Land use planning		24.004
Housing and community development		34,624
Economic development		4,109
Transportation planning		72,963
Hazard mitigation planning		459,363
General administrations		74,026
Total expenses		180,027
1 otal expenses		825,112
Changes in net assets		10,961
Net assets at beginning of year		133,881
Net assets at end of year	\$	144,842

## **Governmental Activities**

Program revenues fall into the following categories:

Land use planning - This category includes local contributions for several local land planning projects.

Transportation planning - The Michigan Department of Transportation (MDOT) funds include our annual MPO planning grants, the Areawide Air Quality Improvement Program, The Comprehensive Transportation and Land Use Study for North Central Muskegon County, The Polk Road Corridor Study, the Rural Transit Study, the state Asset Management Program and the Regional Transportation program.

Economic development - This category includes our annual Economic Development Administration (EDA) which was reduced to \$55,628 from the usual \$56,000 for the 2004 calendar year. This category also includes a Regional Industrial Parks and Sites Study grant from the EDA. Because the EDA grant period is a calendar year, the amount shown in the fiscal year 2004 financial statements contains revenue from both the 2003 and 2004 grants.

Management's Discussion and Analysis - Continued

Year Ended September 30, 2004

## The Commission as a Whole (continued)

### **Governmental Activities (continued)**

Hazard mitigation - This funding is provided by the Federal Emergency Management Agency (FEMA) and administered by the Michigan State Police Emergency Management Division for the purpose of completing hazard mitigation plans for several local governments.

## Financial Analysis of the Commission's Fund

At the end of fiscal year 2004, the governmental fund reported a fund balance of \$147,070 which is \$17,431 more than last year.

Total governmental fund revenues decreased by \$49,253 (or 5.58%) and expenditures decreased by \$74,531 (or 8.38%) over the prior year. These decreases are mostly due to the fact that the commission did not expend significant funds for housing and community development. This function was a large part of the commission's activities in prior years. This change is a result of the commission currently not administering any Community Development Block Grants.

## **Governmental Fund Budgetary Highlights**

The commission approved the fiscal year 2004 budget in September of 2003. Highlights of that budget are as follows:

- The fiscal year 2004 budget contained no Community Development Block Grant (CDBG) funding.
   CDBG funding has totaled as much as \$500,000 in prior year budgets.
- Despite the lack of CDBG funding, all essential services of the commission were maintained at prior year levels. This was accomplished due to new initiatives such as the Hazard Mitigation Planning program and new local projects.
- The Metropolitan Transportation Planning program (MPO) was expanded to include northern Ottawa County, as stipulated by federal regulations.

## **Capital Asset and Debt Administration**

### **Capital Assets**

At September 30, 2004, the commission had \$24,184 invested in a variety of capital assets including office furniture and equipment, and computer equipment. Additional information on capital assets can be found in notes A6 and C on pages 19 and 21, respectively, of the notes to the financial statements.

### **Long-Term Compensated Absences**

At September 30, 2004 the commission had \$26,412 in long-term compensated absences outstanding. Additional information on long-term compensated absences can be found in notes A7 and D on pages 20 and 22, respectively, of the notes to the financial statements.

Management's Discussion and Analysis - Continued

Year Ended September 30, 2004

## **Economic Factors and Next Year's Budget**

The commission is dedicated to maintaining services at current levels. This will be accomplished by new initiatives that will enable the commission to serve local governments in new and innovative ways.

The commission anticipates continued funding for the Hazard Mitigation Planning and Asset Management programs.

Funding for the MPO program has been increased due to the realignment of the region to include northern Ottawa County.

## **Contacting the Commission's Financial Management**

This financial report is designed to provide users of our financial statements with a general overview of the commission's finances and to demonstrate the commission's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact John Lester, Finance Manager, West Michigan Shoreline Regional Development Commission, 316 Morris Avenue, Suite 340, P.O. Box 387, Muskegon, MI 49443, or call (231) 722-7878.

## **Statement of Net Assets**

**September 30, 2004** 

Cash and cash equivalents (note A5 and B)	 
Due from other governmental units	\$ 212,60
Billed	
Unbilled	184,15
	 6,03
	402,78
Capital assets, net of depreciation (note A6 and C)	 24,184
TOTAL ASSETS	
	\$ 426,97
LIADU ITIES AND AUTO A SEC	
LIABILITIES AND NET ASSETS	
Liabilities	
Accounts payable	\$ 92,45
Accrued liabilities	15,169
Deferred grant revenue	148,093
	255,717
Long-term liabilities (note A7 and D)	
Due within one year	
Compensated absences	0.044
Due in more than one year	2,641
Compensated absences	00 774
Total long-term liabilities	23,771
otal liabilities	26,412
	282,129
let assets	
Invested in capital assets	24,184
Unrestricted	120,658
otal net assets	
	144,842
OTAL LIABILITIES AND NET ASSETS	\$ 426,971

### **Statement of Activities**

Year Ended September 30, 2004

								Net (Expense) Revenue and Changes in
	Program Revenues						Net Assets	
						Operating		
				Charges for		<b>Grants and</b>	(	<b>Sovernmental</b>
Functions/Programs	E	Expenses		Services		Contributions		Activities
Governmental activities								
Land use planning	\$	34,624	\$	36,417	\$	-	\$	1,793
Housing and community								
development		4,109		652		-		(3,457)
<b>Economic development</b>		72,963		4,733		71,363		3,133
Transportation planning		459,363		86,348		490,132		117,117
Hazard mitigation planning		74,026		1,492		68,567		(3,967)
General administration		180,027		-		-		(180,027)
Total	\$	825,112	\$	129,642	\$	630,062		(65,408)
	Gen	eral revenu	es					
	Membership dues							76,369
Change in net assets								10,961
	Net assets at beginning of year							133,881
	Net	Net assets at end of year						144,842

**Governmental Fund - General Operations** 

**Balance Sheet** 

**September 30, 2004** 

Cash and cash equivalents (note A5 and B)	\$	212 604
Due from other governmental units	Ą	212,603
Billed		184,151
Unbilled		6,033
		0,033
TOTAL ASSETS	\$	402,787
	<u> </u>	102,707
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable		00.455
Accrued liabilities	\$	92,455
Deferred grant revenue (note A3)		15,169
Total liabilities		148,093
		255,717
Fund balance		
Unreserved		
Undesignated		147,070
		177,070
TOTAL LIABILITIES AND FUND BALANCE	\$	402,787

Reconciliation of Total Governmental Fund Balance to Net Assets of Governmental Activities September 30, 2004

Total governmental fund balance	\$	147,070
Amounts reported for governmental activities in the statement		
of net assets are different because:		
Capital assets used in governmental activities are not		
financial resources and therefore are not reported		
in the governmental fund.		
Governmental capital assets	\$ 76,330	
Accumulated depreciation	 (52,146)	24,184
Long-term liabilities, including compensated absences,		
are not due and payable in the current period and therefore		
are not reported in the governmental fund.		(26,412)
Net assets of governmental activities	\$	144.842

**Governmental Fund - General Operations** 

Statement of Revenues, Expenditures and Changes in Fund Balance

Year Ended September 30, 2004

Revenues		
Federal grants	\$	E17 26
State grants	Φ	517,26
_Local funds		112,79
Total revenues		202,75
		832,81
Expenditures		
Current		
Salaries		202.04
Fringe benefits		323,21
Consultants and contractors		163,64
Travel		103,93
Supplies and other		5,52
Indirect costs (note A8)		35,247
Capital outlay		173,757
Direct		=
Indirect		7,552
Total expenditures		2,500
		815,384
Excess of revenues over expenditures		4= 40.4
•		17,431
und balance at beginning of year		400.000
		129,639
und balance at end of year	<b>6</b>	447.070
	\$	147,070

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of the Governmental Fund to the Statement of Activities

Year Ended September 30, 2004

Net change in fund balance - governmental fund	\$	17,431
Amounts reported for governmental activities in the statement of activities are different because:		
or activities are unierent because.		
Governmental funds report capital outlays as expenditures.		
However, in the statement of activities, the cost of those		
assets is depreciated over their estimated useful lives.		
Expenditures for capital assets	\$ 10,052	
Current year depreciation	 (11,103)	(1,051)
Some expenses in the statement of activities, such as		
changes in compensated absences, do not require the		
use of current financial resources and therefore are not		
reported as expenditures in the governmental fund.		(5,419)
Change in net assets of governmental activities	•	10,961

Notes to the Financial Statements September 30, 2004

## Note A - Summary of Significant Accounting Policies

The accounting policies of the West Michigan Shoreline Regional Development Commission (the "commission") conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied unless those pronouncements conflict with or contradict GASB pronouncements, in which case, the GASB prevails. The more significant accounting policies establishing GAAP and used by the commission are discussed below.

The commission adopted GASB 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, as amended by GASB 37, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments Omnibus as of October 1, 2003. Certain of the significant changes in GASB 34 include the following:

- A management's discussion and analysis (MD&A) section providing an analysis of the commission's overall financial position and results of operations.
- Government-wide financial statements prepared using full accrual accounting for all of the commission's activities including capital assets.
- A change in the fund financial statements to focus on major funds.

The commission also adopted GASB 38, Certain Financial Statement Note Disclosures, as of October 1, 2003. GASB 38 modifies note disclosures required by GAAP. The adoption of this change in accounting principles had no effect on the financial condition or results of operations of the commission's fund as of and for the year ended September 30, 2004, but did change some of the disclosures required for the notes to the financial statements.

### 1. Financial Reporting Entity

West Michigan Shoreline Regional Development Commission is a voluntary association of the counties of Muskegon, Lake, Newaygo, Mason and Oceana. The commission was organized in 1970 for the purpose of coordinating and implementing various area wide planning functions. The operations of the commission are financed primarily by federal and state grants and membership contributions. The commission does not have the power to levy taxes and, accordingly, its level of operations is dependent upon the amount of voluntary membership contributions received which can be used for local matching shares of grant participation programs.

As required by generally accepted accounting principles, Governmental Accounting Standards Board (GASB) Statement 14, the financial statements present the commission (the primary government) and its component units, entities for which the commission is considered to be financially accountable. Component units are included in the reporting entity when there are significant operational and financial relationships with the organization. Based upon the application of these criteria, there were no component units required to be included as part of the financial statements of the commission.

Notes to the Financial Statements - Continued September 30, 2004

#### Note A - Summary of Significant Accounting Policies (continued)

#### 2. Basis of Accounting - Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the commission as a whole. They include all funds of the reporting entity. These statements distinguish between activities that are governmental and those that are considered business-type activities. Currently, all commission activity is considered governmental.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This approach differs from the manner in which the governmental fund financial statements are prepared. Therefore, governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between expenses, both direct and indirect, and program revenues for each governmental program. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program is self-financing or draws from the general revenues of the commission.

Net assets should be reported as restricted when constraints placed on net asset use are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available, it is the commission's policy to use restricted resources first, then unrestricted resources as they are needed.

#### 3. Basis of Accounting - Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures. Funds are organized into three major categories: governmental, proprietary and fiduciary. The commission has only one fund, the special revenue fund, which is a governmental fund. The focus of the governmental financial statements is on major funds rather than reporting funds by type. The commission's only fund is a major fund.

The commission reports the following major fund:

#### Special Revenue Fund

<u>General Operations Fund</u> - To control the expenditures of various federal, state and local monies distributed to the commission, to be expended according to various grant and professional service agreements.

Notes to the Financial Statements - Continued September 30, 2004

## Note A - Summary of Significant Accounting Policies (continued)

## 3. Basis of Accounting - Fund Financial Statements (continued)

The following is a description of the governmental category:

#### **Governmental Fund**

The governmental fund is accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under this basis revenues are recognized in the accounting period in which they become susceptible to accrual (i.e., when they become both measurable and available). Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

#### Revenue Recognition

"Measurable" means the amount of the transaction can be determined and "available" means collectable within the current period or soon enough thereafter to be used to pay liabilities of the current period. The commission considers membership dues, interest revenue and charges for services as susceptible to accrual if the amount was due on or before fiscal year end and collection was within sixty days after year end. Reimbursements due for expenditure-driven grants are accrued as revenue at the time the expenditures are made, or when received in advance, deferred until expenditures are made. All other revenue is recognized as payments are received.

## **Expenditure Recognition**

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt, which has not matured, are recognized when paid. Allocation of costs, such as depreciation and amortization, are not recognized in the governmental fund.

## 4. Budgets and Budgetary Accounting

Budgets are adopted on a basis consistent with generally accepted accounting principles. Budgetary control is exercised at the total expenditure or "fund" level in the special revenue fund. Budgets are also adopted on a project by project basis as a management tool. The commission follows these procedures in establishing the budgetary data reflected in the financial statements:

- •A budget is created by the Executive Director for each grant before the money is spent. The budget is approved by the commission before the grant is commenced.
- •Budget revisions are only done if the grant itself is changed.
- •Budgets as presented are prepared on the modified accrual basis of accounting.
- •All budgetary appropriations lapse at the conclusion of the grant.

Notes to the Financial Statements - Continued September 30, 2004

#### Note A - Summary of Significant Accounting Policies (continued)

#### 5. Deposits

Statutes authorize the commission to deposit and invest in the following:

- •In bonds, securities and other obligations of the United States or agency or instrumentality of the United States.
- •In certificates of deposit, saving accounts, deposit accounts, or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation, a savings and loan association which is a member of the Federal Savings and Loan Insurance Corporation or a credit union which is insured by the National Credit Union Administration.
- •In commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and which matures not more than 270 days after the date of purchase.
- •In United States government or federal agency obligation repurchase agreements.
- •In banker's acceptances of United Stated banks.
- •In obligations of this state or any of its political subdivisions that at the time of purchase are rated as investment grade by not less than one standard rating service.
- •In mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

#### 6. Capital Assets and Depreciation

Capital assets, which include office furniture and equipment are reported in the government-wide financial statements. Capital assets are defined by the commission as assets with an initial individual cost of more that \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historic cost or estimated historical cost of purchase or construction. Contributed assets are reported at estimated fair market value at the date of donation. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation is computed on the straight-line method for all capital assets over the estimated useful lives of 7 years for general office furniture and equipment and 5 years for computers and peripheral equipment.

Notes to the Financial Statements - Continued September 30, 2004

## Note A - Summary of Significant Accounting Policies (continued)

### 7. Compensated Absences

Commission employees are granted vacation and sick leave. Vacation time is fully vested. Sick leave pay does not vest with the employee and is payable only in the event of absences due to an illness. The commission follows the accounting and reporting principles outlined in GASB 16 with regards to employees vacation and sick leave.

The liability for these compensated absences is recorded as long-term debt in the government-wide statements. In the fund financial statements, a liability for these amounts is reported in the governmental fund only for employee terminations as of year end.

### 8. Indirect Cost Allocation

Indirect costs are distributed to the programs pursuant to a cost allocation plan as required by OMB A-87. Indirect costs are distributed based on direct payroll charged to programs.

The commission submits a request for a provisional rate to its cognizant agency at the beginning of each year. This rate is required to be audited. The comparison of the provisional and audited rate for the year ended September 30, 2004, is as follows:

	<b>Provisional</b>	Audited
	Rate	Results
Fringe benefit cost	54.81%	51.01%
Indirect cost	35.98%	36.20%

Computation of the indirect cost rate is presented on pages 67 and 68 of this report.

Notes to the Financial Statements - Continued September 30, 2004

#### Note B - Cash

#### **Deposits**

At year-end, the carrying amount of the commission's bank deposits was \$212,603 and the bank balance was \$215,203. Of the bank balance, \$169,918 was covered by federal depository insurance and \$45,285 was uninsured and uncollateralized.

The commission's deposits are categorized below according to level of credit risk:

- •Category 1 represents the commission's insured or collateralized deposits with securities held by the commission or by its agent in the commission's name.
- •Category 2 represents the commission's collateralized deposits with securities held by the pledging financial institution's trust department or agent in the commission's name.
- •Category 3 represents the commission's uncollateralized deposits including any bank balances that are collateralized with securities held by the pledging financial institutions, or by its trust department or agent but not in the commission's name.

		Categor	У		Bank	Carrying	
	1	2		3	Balance	Amount	
Demand deposits	\$ 169,918 \$	-	\$	45,285 \$	215,203 \$	212,603	

#### **Note C - Capital Assets**

Capital asset activity for the year ended September 30, 2004 was as follows:

	Balance			Balance
	October 1,		Se	ptember 30
	2003	<b>Additions</b>	Deletions	2004
Governmental activities				
Capital assets being depreciated				
Computer equipment \$	26,373	10,052 \$	(7,774) \$	28,651
Office furniture and equipment	48,989	-	(1,310)	47,679
Total capital assets being depreciated	75,362	10,052	(9,084)	76,330
Less accumulated depreciation				
Computer equipment	20,833	4,922	(7,774)	17,981
Office furniture and equipment	29,294	6,181	(1,310)	34,165
Total accumulated depreciation	50,127	11,103	(9,084)	52,146
	· · · · · · · · · · · · · · · · · · ·			
Total net capital assets \$	25,235	(1,051) \$	- \$	24,184

Notes to the Financial Statements - Continued September 30, 2004

### Note C - Capital Assets (continued)

Depreciation was charged to programs of the commission as follows:

Land use planning	\$	466
Housing and community	·	
development		55
Economic development		982
Transportation planning		6,182
Hazard mitigation planning		996
General administration		2,422
Total depreciation expense	\$	11,103

## Note D - Long-Term Debt

The following is a summary of long-term compensated absences transactions for the year ended September 30, 2004:

	İ	Long-Term	
	Compensated		
		Absences	
Balance at beginning of period	\$	20,993	
Additions		5,419	
Balance at end of period	\$	26,412	

## Note E - Operating Lease Commitments

The commission conducts its operations in an office under a lease that expires in July 2007. Rent expense charged to operations amounted to \$47,404 for the year ended September 30, 2004.

The commission leases an automobile under a lease which expires in February 2006. Lease payments charged to operations, under this lease, totaled \$4,161 for the year ended September 30, 2004.

The commission also leases various office equipment under leases which expire through June 2007. Lease payments charged to operations, under these leases, totaled \$8,084 for the year ended September 30, 2004.

Notes to the Financial Statements - Continued September 30, 2004

#### Note E - Operating Lease Commitments (continued)

Minimum future lease commitments are as follows:

Years ending	
September 30,	
2005	\$ 55,800
2006	57,500
2007	44,000
	\$ 157,300

#### Note F - Defined Benefit Pension Plan

#### **Description of Plan and Plan Assets**

The commission is in an agent multiple-employer defined benefit pension plan with the Municipal Employees' Retirement System (MERS). The system provides the following provisions: normal retirement, deferred retirement, service retirement allowance, disability retirement allowance, non-duty and duty death allowances and post-retirement adjustments to plan members and their beneficiaries. The most recent period for which actuarial data was available was for the year ended December 31, 2003.

MERS was organized pursuant to Section 12a of Act 156, Public Acts of 1851 (MSA 5.333(a); MCLA 46.12(a)), as amended, State of Michigan. MERS is regulated under Act 427 of the Public Acts of 1984, sections of which have been approved by the State Pension Commission. MERS issues a publicly available financial report that includes financial statements and required supplemental information for the retirement system. That report may be obtained by writing to Municipal Employees Retirement System of Michigan, 447 Canal Road, Lansing, MI 48917-9755.

#### **Funding Policy**

Plan members are not required to contribute to the plan. The commission is required to contribute at an actuarially determined rate; the current rate is 0% of annual covered payroll. The contribution requirements of plan members and the commission are established and may be amended by MERS.

Notes to the Financial Statements - Continued September 30, 2004

## Note F - Defined Benefit Pension Plan (continued)

### **Annual Pension Cost**

For the year ended September 30, 2004, the commission's contributions were none in accordance with contribution requirements determined by an actuarial valuation of the plan as of December 31, 2003. The employer contribution rate has been determined using the entry age normal cost funding method. Under the entry age normal cost funding method, the total employer contribution is comprised of the normal cost. The employer normal cost is, for each employee, the level percentage of payroll contribution (from entry age to retirement) required to accumulate sufficient assets at the member's retirement to pay for his projected benefit. Significant actuarial assumptions used included (a) 8.0% long-term net investment rate of return, (b) projected salary increases ranging from 0.00% to 4.16% per year and (c) 4.50% per year cost-of-living adjustments. The actuarial value of MERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period.

#### **Trend Information**

Fiscal Year Ended September 30,	Annual Pension Cost (APC)	Percentage of APC Contributed			Net Pension Obligation
2001	\$ -	-	%	\$	-
2002	-	-		·	_
2003	-	-			_

#### Note G - Risk Management

The commission is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and national disasters. The commission manages its liability and property risk by participating in Michigan Municipal Risk Management Authority (MMRMA), a public entity risk pool providing property and liability coverage to its participating members. The commission pays an annual premium to MMRMA for its insurance coverage. The MMRMA is self-sustaining through member premiums and provides, subject to certain deductibles, occurrence-based casualty coverage for each incident and occurrence-based property coverage to its members by internally assuring certain risks and reinsuring risks through commercial companies. Various deductibles are maintained to place the responsibility for small charges with the insured. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

The commission carries commercial insurance for workers' compensation and employee health and accident insurances. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

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	REQUIRED SUPPLEMENTARY INFORMATION

Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance -

**Budget and Actual** 

Year Ended September 30, 2004

Revenues		Original Budget		Amended Budget	 Actual	Variance with Amended Budget Positive (Negative)
Federal grants	\$	589,789	\$	589,789	\$ 517,269 \$	(72,520)
State grants		123,044		123,044	112,793	(10,251)
Local funds		220,523		220,523	202,753	(17,770)
Total revenues	_	933,356		933,356	832,815	(100,541)
Expenditures Current						
Salaries		335,372		335,372	202.040	
Fringe benefits		188,170		188,170	323,218	12,154
Consultants and contractors		134,861		•	163,648	24,522
Travel		21,494		134,861	103,936	30,925
Supplies and other		•		21,494	5,526	15,968
Indirect costs		49,786		49,786	35,247	14,539
Capital outlay		193,618		193,618	173,757	19,861
Direct		7 550				
Indirect		7,552		7,552	7,552	-
Total expenditures		2,503		2,503	 2,500	3
- Ottal experiences		933,356		933,356	 815,384	117,972
Excess of revenues over expenditures		-		-	17,431	17,431
Fund balance at beginning of year		129,639		129,639	 129,639	<b>.</b>
Fund balance at end of year	\$	129,639 \$	<u> </u>	129,639 \$	 147,070 \$	17,431

Schedule of Funding Progress Municipal Employees Retirement Systems of Michigan September 30, 2004

The information presented in the required supplementary schedule was determined as part of the actuarial valuation at the dates indicated.

		Schedule of	f Funding Prog	ress		
		Actuarial				UAAL as a
Actuarial	Actuarial	Accrued				Percentage
Valuation	Value of	Liability (AAL)	Overfunded	Funded	Covered	of Covered
Date	Assets	Entry Age	AAL (UAAL)	Ratio	Payroli	Payroll
December 31,	(a)	(b)	(a-b)	(a/b)	(c)	((b-a)/c)
2001	\$ 2,502,550	\$ 1,532,976	\$ 969,574	163% \$	377,217	
2002	2,592,617	1,606,836	985,781	161%	381,580	-
2003	2,801,399	1,773,365	1,028,034	158%	398,144	-

•	
•	
•	SUPPLEMENTAL FINANCIAL INFORMATION

## **Special Revenue Fund**

Combining Cumulative Statement of Revenues and Expenditures Year Ended September 30, 2004

			1801	1939	1957
		W	est Michigan	Michigan	Muskegon
		ı	nformation	Association	Areawide
	 Totals		Center	of Regions	Plan
Revenues					
Federal grants	\$ 761,879	\$	-	\$ -	\$ 96,178
State funds	152,511		-	-	10,219
Local funds	377,994		49	 2,118	113,565
Total revenues	\$ 1,292,384	\$	49	\$ 2,118	\$ 219,962
Expenditures					
Current					
Salaries	\$ 435,415	\$	-	\$ 28	\$ 25,541
Fringe benefits	 215,847		-	14	12,556
	651,262		-	42	38,097
Consultants and contractors	306,490		-	-	146,691
Travel	7,551		-	59	177
Supplies and other	50,511		49	2,001	17,815
Indirect costs	249,087		-	16	17,175
Capital outlay					
Direct	7,552		-	-	•
Indirect	 2,500		-	 -	7
Total expenditures	\$ 1,274,953	\$	49	\$ 2,118	\$ 219,962

	1959 Michigan Association of Regions Secretariat	C	1978 Whitehall Township omprehensive Plan	1979 Lake Michigan Academy	1980 Walkerville Recreation Plan	1	1982 Regional Green Infrastructure	2172 Muskegon County Home Repair
\$	-	\$	- \$	-	\$ -	\$	•	\$ -
	370		- 8,931	- 12,229	- 525		- 1,991	- 13,036
<u>\$</u>	370	\$	8,931 \$	12,229	\$ 525	\$	1,991	\$ 13,036
\$	- -	\$	1,165 \$ 530	3,914 1,881	\$ 220 111	\$		\$ 1,156
	•		1,695	5,795	 331		-	 598 1,754
	- 356 14 - -		- 27 118 791 6,300	- 1,036 3,003 2,380 - 15	- 74 - 118 - 2		- 9 1,982 - -	10,500 - 782 -
\$	370 \$	\$	8,931 \$	12,229	\$ 525	\$	1,991 \$	13,036

# **WEST MICHIGAN SHORELINE REGIONAL DEVELOPMENT COMMISSION**Special Revenue Fund

Combining Cumulative Statement of Revenues and Expenditures - Continued Year Ended September 30, 2004

	2173 Muskegon	2174 Muskegon	2175 Muskegon
	County	County	County
	Home	Home	Home
	Repair	Repair	Repair
Revenues			
Federal grants	\$ -	\$ - :	\$ -
State funds	-	-	-
Local funds	13,515	1,662	9,733
Total revenues	\$ 13,515	\$ 1,662 \$	9,733
Expenditures			
Current			
Salaries	\$ 1,197	\$ 146 \$	863
Fringe benefits	619	77	446
	1,816	223	1,309
Consultants and contractors	10,889	1,340	7,840
Travel	-	-	-
Supplies and other	-	-	-
Indirect costs	810	99	584
Capital outlay			
Direct	-	-	-
Indirect	 -	-	•
Total expenditures	\$ 13,515	1,662 \$	9,733

	2177 Muskegon	2180 Muskegon		2238		5404	5135	
	County	_		Housing		5134	Regional	5136
	Home	County		and		Economic	Industrial	<b>Economic</b>
		Home		Community		Development	Parks and	Development
_	Repair	 Repair		Development		Program	Sites Study	Program
\$	-	\$ - -	\$	<u>.</u>	\$	54,285 \$	70,000	\$ 41,281
	4,947	325	_	5,376		18,096	- 10,000	13,760
\$	4,947	\$ 325	\$	5,376	\$	72,381 \$	80,000	\$ 55,041
\$	537	\$ -	\$	2,493	\$	33,903 \$	37,193	25,906
	278	 -		1,262		16,316	17,065	13,116
	815	-		3,755		50,219	54,258	39,022
	3,768	325		-		-	-	-
	-	-		-		125	312	88
	-	-		262		1,333	538	1,804
	364	-		1,340		20,570	24,872	13,927
	-	-				-	-	•
	-	 -		19		134	20	200
<u> </u>	4,947 \$	325	5	5,376	\$	72,381 \$	80,000 \$	55,041

**Special Revenue Fund** 

Combining Cumulative Statement of Revenues and Expenditures - Continued Year Ended September 30, 2004

				6336 Comprehensive Transportation			
						6337 Polk Road	
		Air Quality					
	ir	nprovement	ar	and Land		Corridor	
		Program	Us	e Study		Study	
Revenues							
Federal grants	\$	88,554	\$	56,520	\$	6,800	
State funds		-		14,130		-	
Local funds	·	22,138		-		1,700	
Total revenues	\$	110,692	\$	70,650	\$	8,500	
Expenditures							
Current							
Salaries	\$	49,091	\$	14,770	\$	-	
Fringe benefits		24,606		7,432		-	
		73,697		22,202		=	
Consultants and contractors		-		39,850		8,500	
Travel		761		12		-	
Supplies and other		9,464		411		-	
Indirect costs		26,390		8,068		-	
Capital outlay							
Direct		-		-		-	
Indirect		380		107		•	
Total expenditures	\$	110,692	\$	70,650	\$	8,500	

	6338 Rural Transit	6339 Asset Management	Program	6342 Metropolitan Transportation Data	6343 Metropolitan Area Transportation	6344 Transit
	Study	Program	Management	Surveillance	Planning	Planning
\$	- 60,000	\$ - 30,162	\$ 21,343	\$ 53,096 -	\$ 133,096 <b>\$</b>	19,835
	1,286	-	4,767	11,858	39,675	8,155
\$	61,286	30,162	\$ 26,110	\$ 64,954	\$ 172,771 \$	27,990
\$	6,557  \$ 3,320	12,912 6,537	\$ 11,874 6,262	\$ 31,488 15,943	\$ 79,735 <b>\$</b> 40,372	13,509 6,840
	9,877	19,449	18,136	47,431	120,107	20,349
	47,259 332	3,228 242	- 878	- 134	- 1,575	-
	243	202	621	218	6,355	275
	3,524	6,941	6,383	16,927	42,865	7,262
	- 51	- 100	- 92	- 244	1,252 617	- 104
\$	61,286 \$	30,162 \$	26,110 \$	64,954	172,771 \$	27,990

# WEST MICHIGAN SHORELINE REGIONAL DEVELOPMENT COMMISSION Special Revenue Fund

Combining Cumulative Statement of Revenues and Expenditures - Continued Year Ended September 30, 2004

				7001			
				Hazard			
		6346 Regional		Mitigation Plan		Project	
	H					dministration	
	Tra	nsportation	FE	MA-1346-DR-M	ı	Fees	
Revenues							
Federal grants	\$	-	\$	120,891	\$	_	
State funds		38,000		-	•	_	
Local funds		458		40,298		17,431	
Total revenues	\$	38,458	\$	161,189	\$	17,431	
Expenditures							
Current							
Salaries	\$	18,039	\$	63,178	¢		
Fringe benefits	•	9,133	•	30,533	Ψ	-	
		27,172		93,711	·	-	
Consultants and contractors		_		26,300			
Travel		663		691		-	
Supplies and other		786		2,235		-	
Indirect costs		9,697		37,984		-	
Capital outlay		5,551		37,304		-	
Direct		-					
Indirect		140		268		<u>-</u>	
Total expenditures	\$	38,458	5	161,189	<u> </u>	•	

**Special Revenue Fund** 

Combining Statement of Revenues and Expenditures - Current Year Year Ended September 30, 2004

	Totals	1801 est Michigan Information Center	ì	1900 Local Government Services
Revenues				
Federal grants	\$ 517,269	\$ -	\$	-
State funds	112,793	-		-
Local funds	 202,753	 49		2,118
Total revenues	\$ 832,815	\$ 49	\$	2,118
Expenditures				
Current				
Salaries	\$ 323,218	\$ -	\$	28
Fringe benefits	163,648	 -		14
	486,866	-		42
Consultants and contractors	103,936	-		-
Travel	5,526	-		59
Supplies and other	35,247	49		2,001
Indirect costs	173,757	-		16
Capital outlay				
Direct	7,552	-		-
Indirect	2,500	 -		-
Total expenditures	\$ 815,384	\$ 49	\$	2,118

	1957 Muskegon Areawide Plan		1959 Michigan Association of Regions Secretariat	c	1978 Whitehall Township omprehensive Plan	9	1979 Lake Michigan Academy	1980 Walkerville Recreation Plan	ı	1982 Regional Green Infrastructure
\$	•	\$	-	\$	-	\$	-	\$ -	\$	-
	23,790		370		- 6,300		- 7,000	- 525		- 1,991
<u>\$</u>	23,790	\$	370	\$	6,300	\$	7,000	\$ 525		1,991
\$	968 490	\$		\$	-	\$	1,959	\$ 220	\$	
	1,458		-		-		991 2,950	 <u>111</u> 331		-
	15,513 -		- 356		-		- 34	- 74		- 9
	6,291 521		14 -		-		2,948 1,053	- 118		1,982
	<b>-</b> 7		-		6,300 -		- 15	- 2		<u>-</u>
\$	23,790 \$	<u> </u>	370	\$	6,300	\$	7,000	\$ 525	\$	1,991

**Special Revenue Fund** 

Combining Statement of Revenues and Expenditures - Current Year - Continued Year Ended September 30, 2004

		2238			5135
	H	lousing		5134	Regional
		and		conomic	Industrial
		mmunity		elopment/	Parks and
,	Dev	elopment	Р	rogram	Sites Study
Revenues					
Federal grants	\$	-	\$	26,904	\$ 3,178
State funds		-		-	-
Local funds		5,376		8,969	 2,180
Total revenues	\$	5,376	\$	35,873	\$ 5,358
Expenditures					
Current					
Salaries	\$	2,493	\$	17,281	\$ 2,612
Fringe benefits		1,262		8,749	1,322
		3,755		26,030	3,934
Consultants and contractors		-		-	-
Travel		-		62	-
Supplies and other		262		357	-
Indirect costs		1,340		9,290	1,404
Capital outlay					-
Direct		-		-	-
Indirect		19		134	20
Total expenditures	\$	5,376	\$	35,873	\$ 5,358

			6314		6336					
	5136		Area-Wide	C	omprehensive		6337	6338		6339
	Economic		Air Quality	T	ransportation		Polk Road	Rurai		Asset
	Development	į	mprovement		and Land		Corridor	Transit		Management
_	Program		Program		Use Study		Study	 Study		Program
•	44.004	_								
\$	41,281	\$	88,554	\$	54,615 \$	5	6,800	\$ -	\$	-
			-		14,104		-	30,527		30,162
	13,760		22,138	-	=	_	1,700	 1,286		-
\$	55,041	\$	110,692	\$	68,719 \$	<u> </u>	8,500	\$ 31,813	\$	30,162
\$	25,906	\$	49,091	\$	13,867 \$	;	-	\$ 6,557	\$	12,912
	13,116		24,606		7,021		-	3,320	•	6,537
	39,022		73,697		20,888		-	9,877		19,449
	-		-		39,850		8,500	18,120		3,228
	88		761		12		-	188		242
	1,804		9,464		407		-	53		202
	13,927		26,390		7,455		-	3,524		6,941
	-		-		-		-	_		_
	200		380		107		•	 51		100
<u>\$</u>	55,041 \$	<u> </u>	110,692	<u> </u>	68,719 \$		8,500	\$ 31,813	\$	30,162

**Special Revenue Fund** 

Combining Statement of Revenues and Expenditures - Current Year - Continued Year Ended September 30, 2004

		6341	6342	6343	
	Me	tropolitan	Metropolitan	Metropolitan	
	Trai	nsportation	Transportation	Area	
	F	Program	Data	Transportation	
	Ма	nagement	Surveillance	Planning	
Revenues				-	
Federal grants	\$	21,343	\$ 53,096	\$ 133,096	
State funds		-	-	-	
Local funds		4,767	11,858	39,675	
Total revenues	\$	26,110	\$ 64,954	\$ 172,771	
Expenditures					
Current					
Salaries	\$	11,874	\$ 31,488	\$ 79,735	
Fringe benefits		6,262	15,943	40,372	
		18,136	47,431	120,107	
Consultants and contractors		-	-	-	
Travel		878	134	1,575	
Supplies and other		621	218	6,355	
Indirect costs		6,383	16,927	42,865	
Capital outlay					
Direct		-	-	1,252	
Indirect		92	244	617	
Total expenditures	\$	26,110	\$ 64,954	\$ 172,771	

					7001	
					Hazard	
	6344		6346		Mitigation	Project
	Transit		Regional		Plan	Administration
	Planning	Т	ransportation	F	EMA-1346-DR-MI	
\$	19,835	\$	-	\$	68,567	\$ -
	-		38,000		-	•
	8,155		458		22,857	17,431
\$	27,990	\$	38,458	\$	91,424	17,431
_						
\$	13,509	\$	18,039	\$	34,679 \$	-
	6,840		9,133		17,559	
	20,349		27,172		52,238	•
	-		-		18,725	-
	-		663		391	-
	275		786		1,158	-
	7,262		9,697		18,644	•
					,	
	-		-		-	-
	104		140		268	-
_						
\$	27,990	\$	38,458	5	91,424 \$	

**Special Revenue Fund** 

West Michigan Information Center - 1801

Statement of Revenues and Expenditures - Budget and Actual

	Amended				
	В	udget	Actual		
Revenues					
Local funds	\$	100 \$	49		
Expenditures					
Salaries	\$	13 \$	-		
Fringe benefits		7	-		
		20	-		
Travel		8	-		
Supplies and other		64	49		
Indirect costs		8	-		
Total expenditures	\$	100 \$	49		

Special Revenue Fund
Michigan Association of Regions - 1939
Statement of Revenues and Expenditures - Budget and Actual
Year Ended September 30, 2004

	Amended				
Revenues		Budget	Actual		
Local funds	\$	4,000 \$	2,118		
Expenditures					
Salaries	\$	1,625 \$	28		
Fringe benefits	· · · · · · · · · · · · · · · · · · ·	879	14		
		2,504	42		
Travel		156	59		
Supplies and other		295	2,001		
Indirect costs		1,045	16		
Total expenditures	<b>\$</b>	4,000 \$	2,118		

**Special Revenue Fund** 

Muskegon Areawide Plan - 1957

Statement of Revenues and Expenditures - Budget and Actual

		Cumulative to	Current		umulative to
	Amended	September 30,	Year	Se	ptember 30
	Budget	2003	Activity		2004
Revenues					
Federal grants	\$ 114,900	\$ 96,178 \$	<del>.</del>	\$	96,178
State funds	10,000	10,219	-		10,219
Local funds	 107,338	89,775	23,790		113,565
Total revenues	\$ 232,238	\$ 196,172 \$	23,790	\$	219,962
Expenditures					
Current					
Salaries	\$ 25,550	\$ 24,573 \$	968	\$	25,541
Fringe benefits	12,500	12,066	490		12,556
	38,050	36,639	1,458		38,097
Consultants and contractors	168,030	131,178	15,513		146,691
Travel	200	177	-		177
Supplies and other	8,758	11,524	6,291		17,815
Indirect costs	17,190	16,654	521		17,175
Capital outlay	 10	•	7		7
Total expenditures	\$ 232,238	\$ 196,172 \$	23,790	\$	219,962

**Special Revenue Fund** 

Muskegon Association of Regions Secretariat - 1959

Statement of Revenues and Expenditures - Budget and Actual

	Amended				
Payer		udget	Actual		
Revenues					
Local funds	\$	500 \$	370		
Expenditures					
Travel		400	356		
_Supplies and other		100			
·		100	14		
Total expenditures	\$	500 \$	370		

**Special Revenue Fund** 

Whitehall Township Comprehensive Plan - 1978

Statement of Revenues and Expenditures - Budget and Actual

	Amended Budget	Cumulative to September 30, 2003	Current Year Activity	Cumulative to September 30, 2004
Revenues				
Local funds	\$ 10,000	\$ 2,631	\$ 6,300	\$ 8,931
Expenditures				
Current				
Salaries	\$ 1,200	\$ 1,165	\$ -	\$ 1,165
Fringe benefits	550	530	-	530
	1,750	1,695		1,695
Travel	50	27		27
Supplies and other	1,100	118	-	118
Indirect costs	800	791	-	791
Capital outlay	 6,300	•	6,300	6,300
Total expenditures	\$ 10,000	\$ 2,631	\$ 6,300	\$ 8,931

Special Revenue Fund
Lake Michigan Academy - 1979
Statement of Revenues and Expenditures - Budget and Actual
Year Ended September 30, 2004

	-	Amended Budget	Cumulative to September 30, 2003	Current Year Activity	Cumulative to September 30, 2004
Revenues _Local funds	¢	40.000			
Local fullus	\$	12,000	\$ 5,229 \$	7,000	\$ 12,229
Expenditures					
Current					
Salaries	\$	1,623	\$ 1,955 \$	1,959	\$ 3,914
Fringe benefits		890	890	991	1,881
		2,513	2,845	2,950	5,795
Travel		1,200	1,002	34	1,036
Supplies and other		7,383	55	2,948	3,003
Indirect costs		889	1,327	1,053	2,380
Capital outlay		15	•	15	15
Total expenditures	\$	12,000	<b>\$</b> 5,229 \$	7,000 \$	12,229

Special Revenue Fund

Walkerville Recreation Plan - 1980

Statement of Revenues and Expenditures - Budget and Actual

	A	mended		
		Actual		
Revenues				
Local funds	\$	4,000 \$	525	
Expenditures				
Current				
Salaries	\$	1,628 \$	220	
Fringe benefits		880	111	
		2,508	331	
Travel		90	74	
Supplies and other		355	-	
Indirect costs		1,045	118	
Capital outlay		2	2	
Total expenditures	\$	4,000 \$	525	

**Special Revenue Fund** 

Regional Green Infrastructure - 1982

Statement of Revenues and Expenditures - Budget and Actual

	,	Amended		
		Budget	Actual	
Revenues				
Local funds	\$	10,000 \$	1,991	
Expenditures				
Salaries	\$	3,460 \$	_	
Fringe benefits		1,870	-	
		5,330	•	
Travel		191	9	
Supplies and other		2,254	1,982	
Indirect costs		2,225	-	
Total expenditures	\$	10,000 \$	1,991	

**Special Revenue Fund** 

Muskegon County Home Repair - Huntley - 2172

Statement of Revenues and Expenditures - Budget and Actual

	Amended Budget		umulative stember 30, 2003	Current Year Activity	Cumulative to September 30, 2004		
Revenues							
Local funds	\$	13,125	\$ 13,036	\$	-	\$	13,036
Expenditures							
Salaries	\$	1,202	\$ 1,156	\$	-	\$	1,156
Fringe benefits		517	598		-		598
		1,719	1,754		-		1,754
Consultants and contractors		10,500	10,500		-		10,500
Travel		68	-		-		•
Supplies and other		127	782		-		782
Indirect costs		711	-				-
Total expenditures	\$	13,125	\$ 13,036	\$	-	\$	13,036

**Special Revenue Fund** 

Muskegon County Home Repair - Sluyter - 2173

Statement of Revenues and Expenditures - Budget and Actual

	 Amended Budget		umulative otember 30, 2003	Current Year Activity	Cumulative to September 30, 2004		
Revenues							
Local funds	\$ 13,515	\$	13,515	\$	-	\$	13,515
Expenditures							
Salaries	\$ 1,236	\$	1,197	\$	-	\$	1,197
Fringe benefits	399		619		-	·	619
	1,635		1,816		-		1,816
Consultants and contractors	10,890		10,889		-		10,889
Travel	-		-		-		-
Supplies and other	25		-		-		-
Indirect costs	 965		810		-		810
Total expenditures	\$ 13,515	\$	13,515	\$		\$	13,515

**Special Revenue Fund** 

**Muskegon County Home Repair - Converse - 2174** 

Statement of Revenues and Expenditures - Budget and Actual

		mended Budget		ımulative tember 30, 2003	Current Year Activity		nulative to tember 30, 2004
Revenues	·						
Local funds	\$	1,662	\$	1,662	\$ 	\$	1,662
Expenditures							
Salaries	\$	151	\$	146	\$ -	\$	146
Fringe benefits		49		77	-		77
		200		223	-		223
Consultants and contractors		1,340		1,340	-		1,340
Travel		-		-	-		-
Supplies and other		4		-	-		-
Indirect costs		118		99	 -		99
Total expenditures	\$	1,662	\$	1,662	\$ -	\$	1,662

Special Revenue Fund

Muskegon County Home Repair - Gilmore - 2175

Statement of Revenues and Expenditures - Budget and Actual

	 Amended Budget	Cumulative ptember 30, 2003	•	Current Year Activity		mulative to stember 30, 2004
Revenues						
Local funds	\$ 9,733	\$ 9,733	\$	•	\$	9,733
Expenditures						
Salaries	\$ 888	\$ 863	\$	-	\$	863
Fringe benefits	288	 446		-	•	446
	1,176	 1,309		-		1,309
Consultants and contractors Travel	7,840	7,840		-		7,840
Supplies and other	-			•		-
Indirect costs	23	-		-		-
mancot costs	 694	 584		-		584
Total expenditures	\$ 9,733	\$ 9,733	\$	-	\$	9,733

Special Revenue Fund

**Muskegon County Home Repair - Miesch - 2177** 

Statement of Revenues and Expenditures - Budget and Actual

	Å	Amended	 umulative tember 30,	Current Year	 nulative to tember 30,
		Budget	 2003	 Activity	 2004
Revenues					
Local funds	\$	4,948	\$ 4,947	\$ •	\$ 4,947
Expenditures					
Salaries	\$	553	\$ 537	\$ -	\$ 537
Fringe benefits		179	 278	•	278
		732	815	-	815
Consultants and contractors		3,768	3,768	-	3,768
Travel		-	-	-	-
Supplies and other		16	-	-	-
Indirect costs		432	364	-	364
Total expenditures	\$	4,948	\$ 4,947	\$ -	\$ 4,947

**Special Revenue Fund** 

Muskegon County Home Repair - Young - 2180

Statement of Revenues and Expenditures - Budget and Actual

	_	Amended Budget	Sept	mulative ember 30, 2003	Current Year Activity	Sept	ulative to ember 30, 2004
Revenues							
Local funds	\$	12,610	\$	325	\$ -	\$	325
Expenditures							
Salaries	\$	1,150	\$	-	\$ -	\$	_
Fringe benefits		494		-	-	•	-
		1,644		-	 -		
Consultants and contractors		10,080		325	_		325
Travel		66			_		
Supplies and other		140		-	-		-
Indirect costs		680		-			-
Total expenditures	\$	12,610	\$	325	\$	\$	325

**Special Revenue Fund** 

**Housing and Community Development - 2238** 

Statement of Revenues and Expenditures - Budget and Actual

		Amended			
		Budget	Actual		
Revenues					
Local funds	\$	10,000 \$	5,376		
Expenditures					
Current					
Salaries	\$	4,242 \$	2,493		
Fringe benefits		2,294	1,262		
		6,536	3,755		
Travel		225	-		
Supplies and other		510	262		
Indirect costs		2,710	1,340		
Capital outlay		19	19		
Total expenditures	\$	10,000 \$	5,376		

**Special Revenue Fund** 

Economic Development Program 06-83-04765 - 5134

Statement of Revenues and Expenditures - Budget and Actual

	Amended Budget	Septe	nulative mber 30, 2003		Current Year Activity		Cumulative to September 30, 2004	
Revenues				7	710117119		2007	
Federal grants	\$ 56,000	\$	27,381	\$	26,904	\$	54,285	
Local funds	18,667		9,127		8,969	<u> </u>	18,096	
Total revenues	\$ 74,667	\$	36,508	\$	35,873	\$	72,381	
Expenditures								
Current								
Salaries	\$ 34,209	\$	16,622	\$	17,281	\$	33,903	
Fringe benefits	 17,809		7,567		8,749	•	16,316	
	52,018		24,189		26,030		50,219	
Travel	799		63		62		125	
Supplies and other	1,868		976		357		1,333	
Indirect costs	19,848		11,280		9,290		20,570	
Capital outlay	 134		-		134		134	
Total expenditures	\$ 74,667	\$	36,508	\$	35,873	\$	72,381	

**Special Revenue Fund** 

Regional Industrial Parks and Sites Study 06-86-04709 - 5135 Statement of Revenues and Expenditures - Budget and Actual Year Ended September 30, 2004

			umulative	Current		umulative to
	Amended	Sep	otember 30,	Year	September 30,	
	Budget		2003	Activity		2004
Revenues						
Federal grants	\$ 70,000	\$	66,822	\$ 3,178	\$	70,000
Local funds	 10,000		7,820	 2,180		10,000
Total revenues	\$ 80,000	\$	74,642	\$ 5,358	\$	80,000
Expenditures						
Current						
Salaries	\$ 35,377	\$	34,581	\$ 2,612	\$	37,193
Fringe benefits	19,391		15,743	1,322		17,065
	54,768		50,324	3,934		54,258
Travel	1,800		312	-		312
Supplies and other	3,730		538	-		538
Indirect costs	19,682		23,468	1,404		24,872
Capital outlay	 20		-	 20		20
Total expenditures	\$ 80,000	\$	74,642	\$ 5,358	\$	80,000

**Special Revenue Fund** 

Economic Development Program 06-83-04876 - 5136

Statement of Revenues and Expenditures - Budget and Actual

	Amended	
	Budget	Actual
Revenues		
Federal grants	\$ 55,628 \$	41,281
Local funds	18,543	13,760
Total revenues	\$ 74,171 \$	55,041
Expenditures		
Current		
Salaries	\$ 32,799 \$	25,906
Fringe benefits	17,978	13,116
	50,777	39,022
Travel	1,670	88
Supplies and other	3,458	1,804
Indirect costs	18,066	13,927
Capital outlay	200	200
Total expenditures	\$ 74,171 \$	55,041

**Special Revenue Fund** 

Area-Wide Air Quality Improvement Program 2003-0012 - 6314 Statement of Revenues and Expenditures - Budget and Actual Year Ended September 30, 2004

	Amended		
		Budget	Actual
Revenues			
Federal grants			
Federal Highway Administration	\$	92,500 \$	88,554
Local funds		23,125	22,138
Total revenues	\$	115,625 \$	110,692
Expenditures			
Current			
Salaries	\$	48,969 \$	49,091
Fringe benefits		26,482	24,606
		75,451	73,697
Travel		2,602	761
Supplies and other		6,069	9,464
Indirect costs		31,123	26,390
Capital outlay		380	380
Total expenditures	\$	115,625 \$	110,692

**Special Revenue Fund** 

Comprehensive Transportation and Land Use Study - 2003-0024 - 6336 Statement of Revenues and Expenditures - Budget and Actual

		Amended	Cumulative eptember 30,	Current Year	umulative to
Revenues		Budget	 2003	 Activity	 2004
Federal grants					
Federal Highway	_				
Administration	\$	60,000	\$ 1,905	\$ 54,615	\$ 56,520
State funds		15,000	 26	 14,104	 14,130
Total revenues	\$	75,000	\$ 1,931	\$ 68,719	\$ 70,650
Expenditures					
Current					
Salaries	\$	16,941	\$ 903	\$ 13,867	\$ 14,770
Fringe benefits		9,161	411	7,021	7,432
		26,102	1,314	20,888	 22,202
Consultants and contractors		35,000	-	39,850	39,850
Travel		900	-	12	12
Supplies and other		2,100	4	407	411
Indirect costs		10,791	613	7,455	8,068
Capital outlay		107	-	107	107
Total expenditures	\$	75,000	\$ 1,931	\$ 68,719	\$ 70,650

**Special Revenue Fund** 

Polk Road Corridor Study - 6337

Statement of Revenues and Expenditures - Budget and Actual

	A	Amended	
		Budget	Actual
Revenues			
Federal grants	\$	8,000 \$	6,800
Local funds		2,000	1,700
Total revenues	\$	10,000 \$	8,500
Expenditures			
Salaries	\$	500 \$	-
Fringe benefits		270	-
		770	-
Consultants and contractors		8,500	8,500
Travel		125	-
Supplies and other		283	-
Indirect costs		322	-
Total expenditures	\$	10,000 \$	8,500

**Special Revenue Fund** 

Rural Transit Study - 2003-0214 - 6338

Statement of Revenues and Expenditures - Budget and Actual

	Amended Budget		Cumulative eptember 30, 2003		Current Year Activity	umulative to eptember 30, 2004
Revenues						
State funds	\$ 60,000	\$	29,473	\$	30,527	\$ 60,000
Local funds	 -		-	•	1,286	 1,286
Total revenues	\$ 60,000	\$	29,473	\$	31,813	\$ 61,286
Expenditures						
Current						
Salaries	\$ 6,560	\$	-	\$	6,557	\$ 6,557
Fringe benefits	3,595				3,320	3,320
	10,155		***		9,877	9,877
Consultants and contractors	45,059		29,139		18,120	47,259
Travel	392		144		188	332
Supplies and other	741		190		53	243
Indirect costs	3,602		-		3,524	3,524
Capital outlay	 51	_	-		51	 51
Total expenditures	\$ 60,000	\$	29,473	\$_	31,813	\$ 61,286

Special Revenue Fund

Asset Management Program - 2003-0024 - 6339

Statement of Revenues and Expenditures - Budget and Actual

	Amended		
	Budget		Actual
Revenues			
State funds	\$	39,762 \$	30,162
Expenditures			
Current			
Salaries	\$	14,656 \$	12,912
Fringe benefits		7,925	6,537
		22,581	19,449
Consultants and contractors		5,158	3,228
Travel		779	242
Supplies and other		1,816	202
Indirect costs		9,328	6,941
Capital outlay		100	100
Total expenditures	\$	39,762 \$	30,162

**Special Revenue Fund** 

Metropolitan Transportation Program Management 2003-0012 - 6341

Statement of Revenues and Expenditures - Budget and Actual

	1	Amended	
	,	Budget	Actual
Revenues		<u> </u>	Notaui
Federal grants			
Federal Highway Administration	\$	19,718 \$	20,137
Federal Transit Administration		1,208	1,206
Local funds		5,019	4,767
Total revenues	\$	25,945 \$	26,110
Expenditures			
Current			
Salaries	\$	10,988 \$	11,874
Fringe benefits		5,942	6,262
		16,930	18,136
Travel		584	878
Supplies and other		1,362	621
Indirect costs		6,977	6,383
Capital outlay		92	92
Total expenditures	\$	25,945 \$	26,110

**Special Revenue Fund** 

Metropolitan Transportation Data Surveillance 2003-0012 - 6342 Statement of Revenues and Expenditures - Budget and Actual Year Ended September 30, 2004

	A	mended	
		Budget	Actual
Revenues			
Federal grants			
Federal Highway Administration	\$	49,295 \$	50,097
Federal Transit Administration		3,019	2,999
Local funds		12,548	11,858
Total revenues	\$	64,862 \$	64,954
Expenditures			
Current			
Salaries	\$	27,470 \$	31,488
Fringe benefits		14,855	15,943
		42,325	47,431
Travel		1,459	134
Supplies and other		3,406	218
Indirect costs		17,428	16,927
Capital outlay		244	244
Total expenditures	\$	64,862 \$	64,954

**Special Revenue Fund** 

Metropolitan Area Transportation Planning 2003-0012 - 6343

Statement of Revenues and Expenditures - Budget and Actual

		Amended	
		Budget	Actual
Revenues		Buugei	Actual
Federal grants			
Federal Highway Administration	\$	128,166 \$	126 045
Federal Transit Administration	Ψ		126,945
Local funds		7,850	6,151
Local lunds		32,626	39,675
Total revenues	\$	168,642 \$	172,771
Expenditures			
Current			
Salaries	\$	71,423 \$	79,735
Fringe benefits		38,624	40,372
		110,047	120,107
Travel		3,794	1,575
Supplies and other		7,601	6,355
Indirect costs		45,331	42,865
Capital outlay		,	,
Direct		1,252	1,252
Indirect	····	617	617
Total expenditures	\$	168,642 \$	172,771

**Special Revenue Fund** 

Transit Planning - 2003-0012 - 6344

Statement of Revenues and Expenditures - Budget and Actual

	A	Amended	
		Budget	Actual
Revenues			
Federal grants			
Federal Transit Administration	\$	18,115 \$	19,835
Local funds		9,705	8,155
Total revenues	\$	27,820 \$	27,990
Expenditures			
Current			
Salaries	\$	12,223 \$	13,509
Fringe benefits		6,700	6,840
		18,923	20,349
Travel		627	-
Supplies and other		1,462	275
Indirect costs		6,704	7,262
Capital outlay		104	104
Total expenditures	\$	27,820 \$	27,990

**Special Revenue Fund** 

FHWA Transportation Improvement Program - Master Agreement 2003-0012

Summary of Projects 6341, 6342, 6343 and 6344

Statement of Revenues and Expenditures - Budget and Actual

	Amended	
	Budget	Actual
Revenues		
Federal grants		
Federal Highway Administration	\$ 197,179 \$	197,179
Local funds	 43,725	43,865
Total revenues	\$ 240,904 \$	241,044
Expenditures		
Current		
Salaries	\$ 102,027 \$	112,464
Fringe benefits	55,173	57,171
	157,200	169,635
Travel	5,420	2,364
Supplies and other	11,533	6,602
Indirect costs	64,760	60,452
Capital outlay		
Direct	1,114	1,114
Indirect	 877	877
Total expenditures	\$ 240,904 \$	241,044

**Special Revenue Fund** 

FTA Transportation Improvement Program - Master Agreement 2003-0012 Summary of Projects 6341, 6342, 6343 and 6344

Statement of Revenues and Expenditures - Budget and Actual Year Ended September 30, 2004

	A	Amended	
		Budget	Actual
Revenues			
Federal grants			
Federal Transit Administration	\$	30,192 \$	30,191
Local funds		16,173	20,590
Total revenues	\$	46,365 \$	50,781
Expenditures			
Current			
Salaries	\$	20,077 \$	24,142
Fringe benefits		10,948	12,246
		31,025	36,388
Travel		1,044	223
Supplies and other		2,299	867
Indirect costs		11,680	12,985
Capital outlay			
Direct		137	138
Indirect		180	180
Total expenditures	\$	46,365 \$	50,781

**Special Revenue Fund** 

Regional Transportation - 2003-0024 - 6346

Statement of Revenues and Expenditures - Budget and Actual

	A	Amended	
		Budget	Actual
Revenues			
State funds	\$	38,000 \$	38,000
Local funds		-	458
Total revenues	\$	38,000 \$	38,458
Expenditures			
Current			
Salaries	\$	16,783 \$	18,039
Fringe benefits		9,200	9,133
		25,983	27,172
Travel		855	663
Supplies and other		1,815	786
Indirect costs		9,207	9,697
Capital outlay		140	140
Total expenditures	\$	38,000 \$	38,458

**Special Revenue Fund** 

Hazard Mitigation Plan - FEMA-1346-DR-MI - 7001

Statement of Revenues and Expenditures - Budget and Actual

Year Ended September 30, 2004

	Amended	Cumulative ptember 30,	Current Year		ımulative to ptember 30
	Budget	2003	Activity		2004
Revenues			 ·····	·	
Federal grants	\$ 150,000	\$ 52,324	\$ 68,567	\$	120,891
Local funds	50,000	17,441	 22,857		40,298
Total revenues	\$ 200,000	\$ 69,765	\$ 91,424	\$	161,189
Expenditures					
Current					
Salaries	\$ 74,150	\$ 28,499	\$ 34,679	\$	63,178
Fringe benefits	40,641	12,974	 17,559		30,533
	114,791	41,473	52,238		93,711
Consultants and contractors	31,250	7,575	18,725		26,300
Travel	4,479	300	391		691
Supplies and other	8,185	1,077	1,158		2,235
Indirect costs	41,027	19,340	18,644		37,984
Capital outlay	 268	 -	 268		268
Total expenditures	\$ 200,000	\$ 69,765	\$ 91,424	\$	161,189

**Computation of Fringe Benefit Rate** 

Year Ended September 30, 2004

ACTUAL COST OF FRINGE BENEFITS		
Federal insurance contribution act	\$	32,57
Health insurance	•	67,991
Dental insurance		11,007
Life insurance		1,226
Michigan unemployment compensation		2,549
Workers' compensation		2,112
		117,460
Annual leave		29,065
Sick leave - actual		18,793
Holiday leave		19,651
		67,509
Total fringe benefit cost	\$	184,969
COMPUTATION OF FRINGE BENEFIT BASE		
Gross salaries	\$	430,153
Less leave paid		(67,509
Total fringe benefit base	\$	362,644
COMPUTATION OF ACTUAL FRINGE BENEFIT RATE		
Total fringe benefits at cost	\$	184,969
Gross salaries net of leave paid	\$	362,644
Actual fringe benefit rate		51.01%

**Computation of Indirect Cost Rate** 

Year Ended September 30, 2004

DISTRIBUTABLE INDIRECT COSTS		
Salaries	\$	39,426
Fringe benefits	•	21,321
Supplies		2,241
Telephone		3,777
Building rent		47,404
Equipment rent		12,245
Consultants		9,000
Travel		14,485
Dues and subscriptions		5,060
Other		21,298
Total indirect costs	\$	176,257
COMPUTATION OF DIRECT SALARY AND FRINGE BENEFIT BASE  Direct labor dollars  Gross salaries Less	\$	430,153
Leave paid		(67,509)
Indirect salaries		(39,426)
Total direct labor dollars		323,218
Direct fringe benefit dollars		
Fringe benefits		184,969
Less indirect fringe benefits		(21,321)
Total direct fringe benefit dollars	· · · · · · · · · · · · · · · · · · ·	163,648
Total direct salaries and fringe benefits	\$	486,866
COMPUTATION OF INDIRECT COST RATE		
Indirect cost	\$	176,257
Direct salaries and fringe benefits	\$	486,866
Indirect cost rate		36.20%

## INDEPENDENT AUDITORS' REPORTS ON FEDERAL AWARDS

**September 30, 2004** 



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Certified Public Accountants and Consultants

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners West Michigan Shoreline Regional Development Commission Muskegon, Michigan

We have audited the financial statements of the governmental activities and the major fund of West Michigan Shoreline Regional Development Commission as of and for the year ended September 30, 2004, which collectively comprise West Michigan Shoreline Regional Development Commission's basic financial statements and have issued our report thereon dated February 3, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered West Michigan Shoreline Regional Development Commission's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether West Michigan Shoreline Regional Development Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, members of the board of commissioners, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Hoffman, Steamond Y Flamondon, P.L.C.

February 3, 2005

Certified Public Accountants and Consultants

# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Board of Commissioners West Michigan Shoreline Regional Development Commission Muskegon, Michigan

#### Compliance

We have audited the compliance of West Michigan Shoreline Regional Development Commission with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended September 30, 2004. West Michigan Shoreline Regional Development Commission's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of West Michigan Shoreline Regional Development Commission's management. Our responsibility is to express an opinion on West Michigan Shoreline Regional Development Commission's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about West Michigan Shoreline Regional Development Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on West Michigan Shoreline Regional Development Commission's compliance with those requirements.

In our opinion, West Michigan Shoreline Regional Development Commission complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended September 30, 2004.

#### Internal Control Over Compliance

The management of West Michigan Shoreline Regional Development Commission is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered West Michigan Shoreline Regional Development Commission's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

**Schedule of Expenditures of Federal and Other Awards** 

We have audited the financial statements of the governmental activities and the major fund of West Michigan Shoreline Regional Development Commission as of and for the year ended September 30, 2004, which collectively comprise West Michigan Shoreline Regional Development Commission's basic financial statements and have issued our report thereon dated February 3, 2005. Our audit was performed for the purpose of forming an opinion on the basic financial statements taken as a whole. The accompanying schedule of expenditures of federal and other awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management, members of the board of commissioners, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Hoffman, Steensma & Flamoudon, P.L.C.

February 3, 2005

Schedule of Expenditures of Federal and Other Awards Year Ended September 30, 2004

		Pass-	Approved
Federal Grantor/	Federal	Through	Award/
Pass-Through Grantor/	CFDA	Grantor's	Grant
Program Title	Number	Number	Amount
U.S. Department of Commerce			
Economic Development Administration			
Sec. 203 Grants for Planning Agencies			
Passed through Michigan Department of Education			
Economic Development Program	11.302	06-05-11052-96	\$ 26,000
Economic Development Program	11.302	06-05-11052-97	62,000
Economic Development Program	11.302	06-05-11052-98	55,000
Economic Development Program	11.302	06-83-04765	56,000
Regional Industrial Parks and Sites Study	11.302	06-86-04709	40,000
Economic Development Program	11.302	06-83-4876	55,628
Total Economic Development Administration			294,628
·			
National Oceanic and Atmospheric Administration			
Coastal Zone Management Administration Awards			
Passed through Michigan Department of Environmen	•		
Muskegon Areawide Plan	11.419	06-309-15	24,900
Total U.S. Department of Commerce			319,528
Passed through Michigan Economic Development Corp Muskegon Areawide Plan	ooration 14.219	MSC-200046-EDPA	30,000
U.S. Department of Transportation			
Federal Highway Administration			
Highway Planning and Construction (1)			
Passed through Michigan Department of Transportati	on		
Muskegon Areawide Plan	20.205	2003-0012	40,000
Metropolitan Transportation Planning 2002/2003	20.205	2003-0012	160,583
Alternative Fuel Program	20.205	2003-0012	25,000
Ozone Action Program	20.205	2003-0012	25,000
Regional Rideshare Program	20.205	2003-0030	37,500
North Central Muskegon County Transportation			
and Land Use Study	20.205	2003-0024	60,000
Areawide Air Quality Program	20.205	2003-0012	92,500
Metropolitan Transportation Planning 2003/2004	20.205	2003-0012	197,179
Polk Road Corridor Study	20.205	2003-0024	8,000
Total Federal Highway Administration			645,762
Endavel Transit Administration			
Federal Transit Administration			
Metropolitan Planning Grants			
Passed through Michigan Department of Transportation		0000 0010	<b></b>
Metropolitan Transportation Planning 2002/2003	20.505	2003-0012	37,093
Metropolitan Transportation Planning 2003/2004	20.505	2003-0012	30,191
Total Federal Transit Administration			67,284
Total U.S. Department of Transportation			713,046

(Deferred) Revenue Oct. 1, 2003	Revenues	nt Year s Received	Currer Revenues	Accrued (Deferred)		
Oct. 1, 2003	Federal	Other	Federal	Other	Revenue	
		Sources	Grants	Sources	Sept. 30, 2004	
\$ (146)	\$ -	\$ -	\$ -	\$ -	\$ (146	
(236)	-	=	-	•	(236	
(577)	-		-		(577	
(28,619)	-	8,968	26,904	8,968	(1,715	
(3,178)	-	2,180	3,178	2,180		
(00 750)	55,628	13,760	41,281	13,760	(14,347	
(32,756)	55,628	24,908	71,363	24,908	(17,021	
6,398	6,398	_	_	_	_	
(26,358)	62,026	24,908	71,363	24,908	(17,021	
6,090	6,090	_			•	
2,201	2,201 35,840	•	-	-	-	
25 Q/N	6,088	•	-	-	•	
35,840 6.088	0,000	<u>.</u>	-	-	•	
6,088	4 342	-	-		-	
•	4,342 8,351	-	-	-	•	
6,088 4,342		- 14,104	- 54,615	- 14,104	27,845	
6,088 4,342 8,351	8,351	- 14,104 22,138	54,615 88,554	14,104 22,138	27,845 32,219	
6,088 4,342 8,351	8,351 28,675				the state of the s	
6,088 4,342 8,351	8,351 28,675 56,335	22,138	88,554	22,138	32,219	

Schedule of Expenditures of Federal and Other Awards - Continued Year Ended September 30, 2004

Federal Grantor/	Federal	Pass- Through	4	Approved Award/
Pass-Through Grantor/	CFDA	Grantor's		Grant
Program Title	Number	Number		Amount
U.S. Department of Homeland Security			-	
Hazard Mitigation Grant Program				
Passed through Michigan Department of State Police				
Hazard Mitigation Planning Program	97.039	FEMA-1346-DR-MI	\$	150,000
Total Federal Assistance			\$	1,212,574

#### **NOTES**

- 1. Designates Major Program.
- 2. The accompanying Schedule of Federal and Other Awards is prepared on the accrual basis of accounting.

Accrued (Deferred)		Current Year Revenues Received				Current Year Revenues Expended				Accrued (Deferred)	
	evenue t. 1, 2003		Federal Grants		Other Sources	_	ederal Grants	-	Other Sources	Revenue Sept. 30, 200	
\$	14,829	\$	80,819	\$	22,856	\$	68,567	\$	22,856	\$	2,577
\$	63,792	\$	485,406	\$	150,162	\$	517,269	\$	150,162	\$	95,655

Summary Schedule of Prior Year Audit Findings September 30, 2004

#### DEPARTMENT OF TRANSPORTATION, FEDERAL HIGHWAY ADMINISTRATION

FINDING 2003-1: Highway Planning and Construction

CFDA No. 20,205

Grant no. 2000-00736 Grant period: October 1, 2001 through September 30, 2002

Condition: Final Acceptance Report (FAR) expenditures did not reconcile to amounts reported in the schedule of expenditures of federal awards.

Recommendation: The auditor recommended that the FAR for the grant period ended September 30, 2002 be revised and resubmitted to the Michigan Department of Transportation. In addition, a policy should be implemented that requires a review of financial reports submitted for federal award programs that provides reasonable assurance that amounts in the financial reports reconcile to the amounts reported in the accounts underlying the financial statements and the schedule of expenditures of federal awards.

Current Status: The FAR for the grant period ended September 30, 2002 was resubmitted and the revised amounts did reconcile to amounts reported in the financial statements and the schedule of expenditures of federal awards as of and for the year ended September 30, 2002.

An additional review step was added to the reporting process in order to provide reasonable assurance that financial reports for federal awards will reconcile to amounts underlying the financial statements and the schedule of expenditures of federal awards. During the audit of the financial statements as of and for the year ended September 30, 2004, the Final Acceptance Reports for the grant periods ended September 30, 2003 and 2004 were tested. No additional findings were noted during this testing.

**Schedule of Findings and Questioned Costs September 30, 2004** 

#### **SUMMARY OF AUDITORS' RESULTS**

- 1. An unqualified opinion was issued on the financial statements of West Michigan Shoreline Regional Development Commission.
- 2. There were no reportable conditions in internal control that were disclosed by the audit of the financial statements.
- 3. The audit did not disclose any noncompliance which was material to the financial statements of West Michigan Shoreline Regional Development Commission.
- 4. There were no reportable conditions in internal control over the major program that were necessary to disclose.
- 5. An unqualified opinion was issued on compliance for the major program.
- 6. The audit procedures did not disclose any audit findings which were necessary to disclose under Circular A-133.
- 7. The major program that was audited was the U.S. Department of Transportation's Federal Highway Administration Highway Planning and Construction Program Grant.
- 8. \$300,000 was the dollar threshold used to distinguish Type A and Type B programs.
- 9. West Michigan Shoreline Regional Development Commission qualified as a low-risk auditee.

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS

1. There were no findings related to the financial statements which were required to be reported.

#### FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

1. There were no findings or questioned costs for federal awards.